# 2008 Bond Authorization Updated Financing Options 



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## Current State of 2008 Authorization Bond Program

$>$ Due to lower than expected AV growth and an accelerated bond program, LTUSD must consider various adjustments to the original financing plan to continue the capital program as currently scheduled.
$\checkmark$ Issue a portion of the authorization as low-cost Qualified School Construction Bonds.
$\checkmark$ Issue a portion of the authorization as Convertible Capital Appreciation Bonds.
$\checkmark$ Issue a portion of the authorization as Bond Anticipation Notes.
$\checkmark$ Increase term of bonds from 35 years to 40 years.
$\checkmark$ Accelerate debt service growth at a more aggressive annual rate.
$\checkmark$ Increase the estimated tax rate target.
> The District's assessed valuation has grown an average of $6.64 \%$ annually over the past 17 years.
> In 2009/10, the District's AV grew 1.02\%.

| AV Growth Rate |  |  |
| :--- | :---: | :---: |
| $\underline{\text { Period }}$ | Average | Median |
| 3-Year | $6.99 \%$ | $7.42 \%$ |
| 5-Year | $8.89 \%$ | $8.89 \%$ |
| 10-Year | $8.70 \%$ | $8.49 \%$ |
| 15-Year | $7.13 \%$ | $7.24 \%$ |
| 17-Year | $6.64 \%$ | $5.27 \%$ |



[^0]
## Qualified School Construction Bonds

> Five QSCBs were sold by K-12 school districts in California during 2009.
$>$ All received immediate allocation in February 2009 through the Federal Recovery Act, not through the CDE lottery process.

| School District | Par | Sale Date | Type | Credit Rate | Coupon | Gross Yield | Term | Rating (Underlying) |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Stockton USD | $16,040,000$ | $12 / 17 / 2009$ | GO | $6.04 \%$ | $2.21 \%$ | $8.25 \%$ | 16 Yr | A |
| Santa Ana USD | $19,240,000$ | $11 / 20 / 2009$ | GO | $5.91 \%$ | $1.99 \%$ | $7.90 \%$ | 17 Yr | A+ |
| Los Angeles USD | $318,800,000$ | $10 / 1 / 2009$ | GO | $5.96 \%$ | $1.54 \%$ | $7.50 \%$ | 16 Yr | Aa3/AA- |
| Oakland USD | $26,320,000$ | $7 / 29 / 2009$ | GO | $7.18 \%$ | $2.82 \%$ | $10.00 \%$ | 15 Yr | BBB+ |
| San Diego USD | $38,840,000$ | $4 / 21 / 2009$ | GO | $7.87 \%$ | $0.00 \%$ | $7.87 \%$ | 14 Yr | Aa2/AA |
| Total | $\mathbf{4 1 9 , 2 4 0 , 0 0 0}$ |  |  |  |  |  |  |  |

$>$ QSCB costs of issuance are limited to $2 \%$ of par amount i.e. $\$ 140,000$ for a $\$ 7$ million transaction.

- Cannot use tax-exempt GO bonds to pay cost of issuance over $2 \%$.
- District must pay for costs of issuance over $2 \%$ from its own funds or by selling a small amount of taxable G.O. bonds.


## Option 1: Overview

| Estimated Issuance Schedule |  |  |  |
| :---: | :---: | :---: | :---: |
| Year | Par | Type | Term |
| 2009 | $\$ 30 \mathrm{M}$ | GOB | 25 Yrs |
| 2010 | $\$ 6 \mathrm{M}-\$ 7 \mathrm{M}^{1}$ | QSCB | $15-17$ Yrs |
| 2010 | $\$ 14 \mathrm{M}-\$ 16.5 \mathrm{M}^{2}$ | GOB | 35 Yrs |
| $2011-2013^{3}$ | $\$ 11 \mathrm{M}-\$ 14.5 \mathrm{M}$ | BAN | 5 Yrs |
| TOTAL | $\$ \mathbf{6 4 . 5} \mathbf{~ M}$ |  |  |


| AV Growth Rate Assumptions |  |
| :---: | :---: |
| $\underline{\text { Year }}$ | $\underline{\text { Rate }}$ |
| 2011 | $5.00 \%$ |
| 2012 | $5.00 \%$ |
| 2013 | $5.00 \%$ |
| 2014 \& On | $5.00 \%$ |



1. Amount will depend on the tax credit rate and term set by the IRS at the time of issuance. 2009/10 tax rate is $\$ 25.90$ per $\$ 100,000 \mathrm{~A} . \mathrm{V}$.
2. Amount will depend on tax-exempt interest rates at the time of issuance.
3. Timing will depend on the District's cash flow needs.

| Advantages | Disadvantages |
| :--- | :---: |

1. Tax rate would average approximately $\$ 31.30$ if $A V$ grows in line with Option 2 assumptions.

## Option 2: Overview

| Estimated Issuance Schedule |  |  |  |
| :---: | :---: | :---: | :---: |
| Year | Par | Type | Term |
| 2009 | $\$ 30 \mathrm{M}$ | GOB | 25 Yrs |
| 2010 | $\$ 2 \mathrm{M}-\$ 2.5 \mathrm{M}^{1}$ | QSCB | $15-17 \mathrm{Yrs}$ |
| 2010 | $\$ 12.5 \mathrm{M}-\$ 14.5 \mathrm{M}^{2}$ | GOB | 35 Yrs |
| $2011-2013^{3}$ | $\$ 18.5 \mathrm{M}-\$ 21 \mathrm{M}$ | BAN | 5 Yrs |
| TOTAL | $\$ \mathbf{6 4 . 5} \mathbf{~ M}$ |  |  |


| AV Growth Rate Assumptions |  |
| :---: | :---: |
| $\underline{\text { Year }}$ | $\underline{\text { Rate }}$ |
| 2011 | $0.00 \%$ |
| 2012 | $2.00 \%$ |
| 2013 | $4.00 \%$ |
| $2014 \&$ On | $5.00 \%$ |



[^1]| Advantages | Disadvantages |
| :---: | :---: |
| $\checkmark$ Assumes more conservative shortterm AV growth rate <br> $\checkmark$ Assumes original long-term AV growth rate of 5\% beginning in 2014 <br> $\checkmark$ Lower risk of tax rate exceeding \$28.70 | $\checkmark \$ 5.5$ million to $\$ 6.5$ million less for capital projects in 2010 <br> $\checkmark$ QSCB par amount limited to $\$ 2.5$ million <br> $\checkmark$ Lower revenue constraints makes it more difficult to issue remaining authorization in the future <br> $\checkmark$ Reduces hedge against potentially higher future interest rates |

## Option 3: Overview

Aggregate Debt Service

| Estimated Issuance Schedule |  |  |  |
| :---: | :---: | :---: | :---: |
| Year | Par | Type | Term |
| 2009 | $\$ 30 \mathrm{M}$ | GOB | 25 Yrs |
| 2010 | $\$ 34.5 \mathrm{M}$ | BAN | 5 Yrs |
| 2015 | $\$ 34.5 \mathrm{M}$ | Take-Out GOB | 35 Yrs |
| TOTAL | $\$ 64.5 \mathrm{M}$ |  |  |

$>$ Issuing all $\$ 34.5$ million of remaining authorization as a Bond Anticipation Note in 2010 undesirable.

- Complete loss of hedge against potentially higher future interest rates (see Appendix A).
- If issued as a Current Interest Bond, 2011 tax rate would far exceed $\$ 28.70$ per $\$ 100,000$ AV., approximately $\$ 44.00$ per $\$ 100,000$ A.V.
- If issued as a Capital Appreciation Bond, would cost \$6-\$8 million of authorization to pay down interest due at maturity.
- Requires AV to grow over $5.5 \%$ annually or increasing the long-term tax rate to approximately $\$ 35.00$ per $\$ 100,000$ A.V. to support a 35-year take-out GO bond in 2015.


$$
2^{0^{\prime}} 2^{0^{x}} 2^{0^{1}} 2^{0^{0}} 2^{0^{3}} 2^{0^{6}} 2^{0^{2}} 2^{3^{3}} 2^{0^{5}} 2^{3^{8}} 2^{0^{x}} 2^{0^{x}} 2^{0^{1}} 2^{0^{0}}
$$

Tax Rate Projections


# Appendix A 

JANUARY 29, 2010, 7:15 P.M. ET

## Fed Warns Complacency Will Trigger New Turmoil

## By LUCA DI LEO

The Federal Reserve's No. 2 official issued a stern warning to investors, banks and other financial institutions Friday: Don't be complacent, interest rates are going up at some point and they will trigger new market turmoil if you're not prepared.
"We are in uncharted waters for monetary policy and the financial markets," Donald Kohn, vice chairman of the Federal Reserve, said in a speech to bankers at the Federal Deposit Insurance Corp. Rattling off a long list of uncertainties-including a rising budget deficit, foreign demand for U.S. debt and the strength of the recovery-Mr. Kohn said bankers need to start preparing now for the risk that interest rates could move swiftly in unexpected directions, most likely up.
"Many banks, thrifts and credit unions may be exposed to an eventual increase in shortterm interest rates," he warned.

He said long-term interest rates could also be pushed up, in part because large government borrowing to fund budget deficits could crowd out private borrowing. That would make it more expensive for companies to borrow from the market.

Foreign demand for U.S. debt could also narrow if countries with large trade surpluses with the U.S. shrink those surpluses and thus accumulate fewer dollars. In that case, the U.S. government would have to pay more to borrow from markets.

To counter the financial crisis, the Fed slashed short-term rates to near zero in December 2008 and said this week it expects them to stay at a record low for at least several more months. But Mr. Kohn warned there is uncertainty at the Fed about how to proceed. "Short-term rates will rise at some point, but when, how quickly, and by how much will depend on the outlook for economic activity and inflation," he said.

Several factors are behind the Fed's warning. Officials are on high-alert for new risks building in the financial system after the shocks of 2007 and 2008. Fed officials also don't want investors to believe that the way forward for interest rates is necessarily predictable and calm. One critique of the Fed's monetary policy between 2003 and 2005 was that it set out a path of interest-rate increases that was too predictable and helped lull investors into a sense of complacency about risk.


[^0]:    Sources: California Municipal Statistics, Inc. and El Dorado County.

[^1]:    1. Amount will depend on the tax credit rate and term set by the IRS at the time of issuance. 2009/10 tax rate is $\$ 25.90$ per $\$ 100,000$ A.V.
    2. Amount will depend on tax-exempt interest rates at the time of issuance.
    3. Timing will depend on the District's cash flow needs.
